

The Future of the Irish Social Welfare System: Participation and Protection

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NESC Conference on The Future of the Irish Social Welfare System 30th April 2021



Background

- Request from Department of Social Protection in 2018
- 9 background papers prepared
- Working Group chaired by Dr Tony McCashin in 2019
- Publication of the Report in November 2020
- Co-authored with Helen Johnston



Challenges and opportunities

- Issues widely discussed
 - Changing family structures
 - Population ageing
 - Funding challenge
 - Inequality of income and wealth
 - Need to reduce consistent poverty
- Changes in housing and pension provision



Challenges & opportunities

- International
 - Globalisation
 - Changing patterns of work
 - Changing balance of world power
 - Climate change
- Ambivalent or divided support for welfare provision
- But the welfare state is resilient, and persists



A framework for the future

Ireland's position on a universal, social insurance, social assistance continuum





Ensuring Income Adequacy and Alleviating Poverty

- Ensuring welfare payments are adequate to prevent poverty
 - An agreed mechanism
- Improving child income support
 - Two tier approach combining QCAs + WFP
- Providing supportive services
 - Education
 - > Childcare
 - > Healthcare
 - > Housing



Modernising Family Supports to Reflect Gender & Care Needs

- Individualisation
 - > Apply lone parent changes to qualified adults
 - Apply aspects of individualisation seen internationally to couples in receipt of welfare benefits over time
- Support a better balance of work & family commitments
 - > Acknowledging more flexible work patterns
- Taxation
 - Review of transferability of marriage-based credits



Supporting High Participation

- Dealing with the complexities of the changing world of work
 - > A tripartite group or similar body to consider
- A more inclusive public employment service
 - Supportive engagement with groups more distant from the labour force
- Pilot a participation income scheme
- Support for low paid workers without children
 - Amend the Working Family Payment or introduce refundable tax credits



Enhancing Financial Sustainability

3 options considered

- Increase funding
 - > Increase PRSI rates, especially for the self-employed
 - Review capital taxes and exemptions
 - > Cap tax expenditures & review them yearly
 - Consider multiple rates of tax
- Manage expenditure
 - > Consider pension age; surcharges; automatic balancing systems
- Other 'external' actions
 - > Increase number of people in the labour force
 - > Ease the cost of pension provision look at housing, tax expenditures



Implementation

- Give attention to implementation
- Identify level of public support and build on this
- Administrative reforms
 - Working Group to carry out audit of inconsistencies & consider a single portable means-test
 - **Restructure rates & bands of PRSI & USC for low income earners**
- Good data & research e.g. on qualified adults, platform work, atypical work, etc



Thank you!